

# Contents

|                                |     |
|--------------------------------|-----|
| <i>List of Illustrations</i>   | ix  |
| <i>List of Tables and Maps</i> | xi  |
| <i>Principal Players</i>       | xii |

|                                  |   |
|----------------------------------|---|
| Introduction: Guardians Assemble | i |
|----------------------------------|---|

## PART I. MAKING THE MANDATES SYSTEM

|                               |    |
|-------------------------------|----|
| 1. Of Covenants and Carve-Ups | 17 |
| 2. Rules of the Game          | 45 |
| 3. A Whole World Talking      | 77 |

## PART II. RETREAT FROM SELF-DETERMINATION, 1923–30

|                               |     |
|-------------------------------|-----|
| Preface: Allies and Rivals    | 107 |
| 4. News from the Orange River | 112 |
| 5. Bombing Damascus           | 142 |
| 6. A Pacific People Says No   | 169 |

## PART III. NEW TIMES, NEW NORMS, 1927–33

|   |     |
|---|-----|
| Preface: Enter the Germans                | 195 |
| 7. The Struggle over Sovereignty          | 204 |
| 8. Market Economies or Command Economies? | 233 |
| 9. An Independence Safe for Empire        | 261 |

PART IV. BETWEEN EMPIRE AND  
INTERNATIONALISM, 1933-39

|   |     |
|---|-----|
| Preface: Multiple Exits   | 289 |
| 10. Legitimation Crisis   | 296 |
| 11. When Empire Stopped Working   | 325 |
| 12. When Internationalism Stopped Working   | 356 |
| Conclusion: Mandatory Statehood in the Making   | 394 |
| <i>Appendix I: Article 22 of the Covenant of the League of Nations</i>                                      | 408 |
| <i>Appendix II: Principal Administrators of the Mandated Territories<br/>and Appearances before the PMC</i> | 410 |
| <i>Acknowledgements</i>   | 414 |
| <i>A Note on Sources</i>  | 418 |
| <i>Notes</i>  | 421 |
| <i>Works Cited</i>  | 519 |
| <i>Illustration Credits</i>   | 547 |
| <i>Index</i>  | 549 |